



## How HQDA Runs -

# Processes That Link Concepts to Capabilities



TRADOC G-9 White Paper

December 2016

#### Introduction

This pamphlet identifies ways to align TRADOC and HQDA interactions to ensure Future Force initiatives and recommendations are fully developed, vetted, and integrated <u>within Department of the Army processes</u>. The pamphlet describes roles, responsibilities, procedures, forums, and

actions that will allow TRADOC to efficiently collaborate, coordinate, staff, and present products and recommendations to engage effectively in the Army's strategy, planning, programming, and budgeting processes.

The desired outcomes (or ends) are TRADOC and HQDA operating in a synchronized manner so that proposed solutions and recommendations are integrated into the appropriate forums and review processes in a timely manner so the

"...Commanding General, TRADOC is designated the lead and responsible official for Force 2025 and Beyond and will coordinate with HQDA...to ensure initiatives and recommendations are <u>fully</u> developed, vetted, and integrated within Department processes..."

Force 2025 and Beyond – SETTING THE COURSE Memorandum, July 22, 2014

Army has a holistic, fully vetted and integrated perspective that validates requirements for prioritization and resourcing.

This primer identifies critical HQDA planning, resourcing and force management processes and forums in which TRADOC can engage to Shape-Inform-Influence outcomes that ensure initiatives and decisions support the future force development strategy.

We must develop opportunities to tell our partners and stakeholders in and outside of DoD "what TRADOC is for" in order to gain and retain their trust, support for our efforts and required resources. We must develop and articulate a compelling narrative on the need for Army landpower both now and into the future and how TRADOC helps to build it.

TRADOC Strategic Guidance - 2017

TRADOC Designs, Acquires, Builds and constantly Improves the Army to Win in a Complex World.

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1 What Are the Key Systems and Processes That Will Facilitate the TRADOC Objective of Informing, Shaping, and Influencing the Outcomes of Initiatives and Decisions That Support the future force?

The Army will leverage the three overarching Department of Defense systems to implement doctrine, organizations, training, materiel, leadership and education, personnel, facilities, and policy (DOTMLPF-P) solutions and recommendations. These three systems (Joint Capabilities Integration and Development System (JCIDS), the Defense Acquisition System (DAS) and the Planning, Programming, Budgeting and Execution (PPBE) system are depicted in Figure 1 along with the Army's primary inputs to the PPBE system. The outputs of the JCIDS feed both the DAS and PPBE. The Army uses the results of the Strategic Portfolio Analysis Review (SPAR) and PPBE system activities to transition the concepts and capabilities into resourced future force programs.

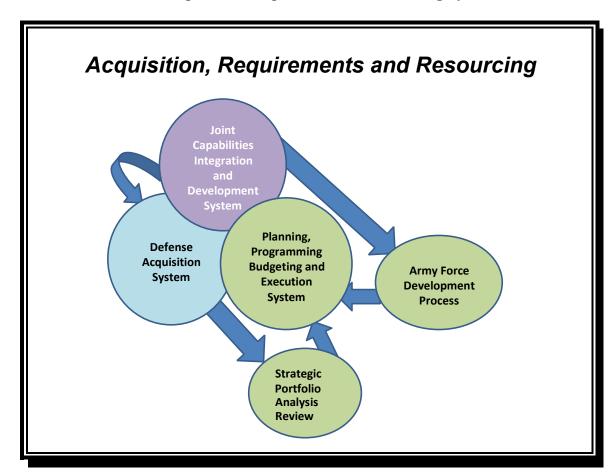


Exhibit 1. Acquisition, Requirements & Resourcing Systems

#### 1.1 Joint Capabilities Integration and Development System (JCIDS)

The Army's Force Development process that transitions concepts and capabilities into fielded warfighting capabilities begins with JCIDS. As the TRADOC lead for capabilities development, Army Capabilities and Integration Center (ARCIC) works with TRADOC and non-TRADOC force modernization and branch proponents identified in Army Regulation 5-22 (The Army Force Modernization Proponent System<sup>i</sup>) and formally initiates the process as the TRADOC Gatekeeper through submission of capability documents to the Army Gatekeeper, HQDA G-8 Force Development. The JCIDS process is well documented in both Army Regulation 71-9 (Warfighting Capabilities Determination) and TRADOC Regulation 71-20, Concept Development, Capabilities Determination, and Capabilities Integration. The validation and approval process, summarized in Exhibit 2, outlines the steps G-8 uses to produce an approval memorandum. Proposed capabilities go through an extensive review process that includes the Army Requirements Oversight Council (AROC) Process Review Board (APRB) which includes an ARCIC 0-6 level representative as one of the co-chairs. The comment adjudication process may take significant time as ARCIC, working with force modernization proponents, must address comments from both the Army and Joint communities of interests.

GLOBALLY RESPONSIVE REGIONALLY ENGAGED JCIDS - Validation / Approval Process Work Progress Director, ARCIC Army Staffing Comment Adjudication (TRADOC validation) (entire ARSTAF - GO/SES Staffing, includes (ARCIC/School/RSO) CMDs) **HQDA** submission to JS/J-8 for Joint Review JSD drives level of oversight Army Approval JROC Interest Memo JCB Interest w/ CARDS # JS /J8 determines Joint Review Process Joint Integration Joint Staffing Designation (FCBs / JCB / JROC) Joint Information & FCB assignment 6

Exhibit 2. JCIDS Approval Process (source: G8 DOM)

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G-8 assigns all capabilities documents to one of three categories that determines the staffing process the capability document must undergo to gain approval. Capabilities that do not affect other Services (Joint Information) receive a less extensive review as opposed to an Army Acquisition Category 1 (ACAT) program that must follow the Joint Capabilities Board/Joint Requirements Oversight Council (JCB/JROC) approval process depicted in Exhibit 2. From a planning perspective, the duration of the validation and approval process can last from 7 to 12 months or longer. Materiel systems processing through the AROC are also considered within the more holistic Strategic Portfolio Analysis Review (SPAR). G-8 FD serves as the lead for the HQDA SPAR. TRADOC supports the SPAR that culminates with a 1-N equipment priority list and divestiture priority recommendations for VCSA approval.<sup>ii</sup>

#### 1.2 Defense Acquisition System

Both the deliberate acquisition process (depicted in Exhibit 3) and the Strategic Portfolio Analysis Review (SPAR) process are leveraged to develop future force materiel solutions. The SPAR planning time horizon encompasses the near-term (out to six years) to the far-term (out to 30 years). This long range planning facilitates knowledge points, enabling decision points for considering equipment age, degradation of overmatch abilities, industrial base viability (economic, political, environmental, and resource considerations), and closure of capability gaps in a near-, mid-, and far-term timeframes, while also underpinning cost-informed decisions.<sup>iii</sup>

Defense Acquisition Management System (DAS) JCIDS User Needs based on Analysis, DODI 5000.02 Technology, Opportunities, & December 2008 Resources ADM TRL-6 ADM Program TRL-7 ADM C Initiation **Engineering and** Materiel Production & Operations & Technology Manufacturing Solution Deployment Support Analysis Development Development ADM FRP Decision Review ADM Post-CDR Competitive Prototyping LRIP/IOTAE Systems Acquisition **Pre-Systems Acquisition** Sustainment > 3 Major Activities > 5 Phases 3 Formal Milestone Decisions – A, B, C "Mandatory" entry at Materiel Development Decision > 2 Formal Interim Phase Reviews—Post-CDR Assessment, FRP ADM: Acquisition Decision Memorandum AoA: Analysis of Alternatives CDR: Critical Design Review FRP: Full Rate Production JCIDS: Joint Capabilities Integration and Development System PDR: Preliminary design Review TRL: Technology Readiness Levels

Exhibit 3. Defense Acquisition Management System (source: HTAR)

#### 1.3 Linking JCIDS and Acquisition System

After the release of the HQDA G-8 approval memorandum discussed in paragraph 1.1, the approved program is placed under the management of the Army Acquisition Executive (AAE) who generates a material decision memorandum that initiates the acquisition process. The process is summarized in Exhibit 4 below. ARCIC actively participates in the acquisition process as the generator/manager of follow-on capability documents and provides overwatch for the analysis of alternatives (AoA) as well as serving as a permanent member of the AROC, Army AROC Process Review Board (APRB) and the Army System Acquisition Review Council (ASARC). (See Exhibits 17 and 18 for an overview of the AROC, APRB and ASARC forums).

Linking JCIDS to the DAS Capabilities-Based Assessment (CBA) Identify / prioritize tasks required to **Functional Area** accomplish conceptual vision of the **Future Warfighting Concept** 00 Analysis (FAA) Warfight Identify / prioritize dentify / explore potential Functional **Functional** "capability gaps" solution sets considering Solutions leeds Analysis associated with that DOTMLPF-P alternatives Analysis (FSA) (FNA) Warfighting Concept Initial Capabilities Capabilities Capability (requirements) Capabilities Development Production **Documents** Document (CDD) Document (CPD) Document (ICD) Directed Analysis of Requirement Alternative (AoA) Program IOC FOC Initiation Materiel Technology Engineering & Production & Operations & Solution Maturation & Manufacturing Deployment Support Analysis Risk Reduction Development Material Competitive Prototyping PDR Post-CDR LRIP/IOT&E Sustainment Disposa

**Exhibit 4. How JCIDS links to the DAS** 

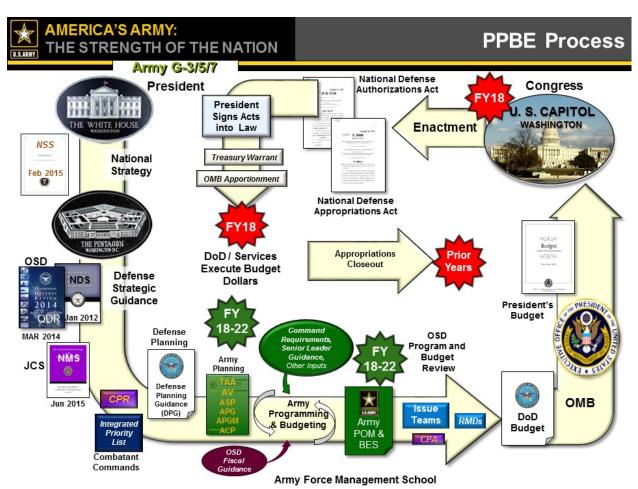
The original JCIDS CBA consisted of four sequential components: the functional area analysis (FAA), the functional needs analysis (FNA), the functional solutions analysis (FSA), and the post-independent analysis (PIA). In the fall of 2008, the Joint Chiefs of Staff (JCS J-8), CBA Users Guide, V3, Chapter 1, section 1.4, page 9, changed: "JCIDS revisions eliminated the terms FAA, FNA, and FSA". However, IAW the current Army Regulation 71–9, Force Development, Warfighting Capabilities Determination, Chapter 1, Section 1-5, para. o., dated 28 DEC 2010,

"the Army continues to retain these terms and develops a concept though a CBA consisting of a FAA, FNA, and FSA".

#### 1.4 Planning, Programming, Budgeting and Execution (PPBE) System

The main objective of the Army PPBE system (illustrative model at Exhibit 5) is to establish, justify, and acquire the fiscal and manpower resources needed to accomplish the Army's assigned missions in executing the Defense Strategy. Outcomes from the review and validation of future force required capabilities will directly affect all phases of the system that feeds into the President's Budget on an annual basis.

Exhibit 5. Army Planning, Programming, Budgeting and Execution System (source: G-3/5/7 AFMS)



During each phase of the PPBE process the objectives are:

- During *all phases* of PPBE, to provide essential focus on Departmental policy and priorities for Army functional activities.
- *Through planning*, to size, structure, man, equip, and train the Army force to support the national military strategy.

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- *Through programming*, to distribute projected manpower, dollars, and materiel among competing requirements per Army resource allocation policy and priorities.
- *Through budgeting*, to convert program decisions on dollars and manpower into requests for congressional authorization and appropriations.
- Through program execution, to:
  - O Apply resources to achieve approved program objectives.
  - O Adjust resource requirements based on execution feedback.
- *Through budget execution*, manage and account for funds to carry out approved programs.

The Program Evaluation Groups (PEGs) (Exhibit 6) support PPBE. Each is co-chaired by a representative of the Secretariat and a representative of the PEG's proponent, who provide the PEG with executive and administrative support. Other permanent PEG members include representatives of ASA (FM&C) appropriation sponsors, DCS G-3/5/7 program prioritizers and requirements staff officers, and DCS G-8PAE program integrators. The CNGB (Director, ARNG), Chief Army Reserve (CAR), DCS G-2, CIO/G-6, and the Office of the Surgeon General (OTSG) serve as Program Integrators and provide technical assistance and monitor actions to integrate priorities into the Army's overall program. PEGs will host numerous meetings throughout the year and participate in programming and budget decision forums (see exhibit 16).

**Program Evaluation Groups and Decision Forums** Guidance The Army Plan USA/VCSA · Provides planning, priority and programming guidance Includes the Army Campaign Plan Secretary of the Army which directs actions necessary to Chief of Staff of the Army transform the Army (goals, objectives, decision points & metrics) Resolves resource allocation issues · Monitors staff Integrators Implementation of **Program Evaluation Groups** SA/CSA decisions Makes recommendation. DCS G-2 Decision prioritization. CIO/G-6 Manning resource allocation **Forums** to SA/CSA Training STITLE. Equiv. ASA (ALT) DCS G-8 Planning, Programming & Program/Budget Equipping Council **Budgeting Committee (PPBC)** Action Team (PBAT) of Colonels Sustaining First executive level decision Represent Coordinate PPBC members & advisory role matters that come · Maintain discipline of PPBE Coordinate before the Council matters that come . Oversees PPBE schedule of Colonels/PPBC before the PPBC 20

**Exhibit 6. Program Evaluation Groups** 

#### 1.5 Army Force Development Process

Capabilities development initiates the Army Force Development Process that includes the five highlighted phases within the Army Force Management Model depicted at Exhibit 7. As the Architect of the Army, TRADOC either initiates or actively participates in these phases. The chart below identifies the key sub-processes, forums and responsibilities of the Secretariat and Army Staff in the Army Force Management Model

ARMY FORCE WANAGEMENT MODE

Determine Strategic & Operational Requirements

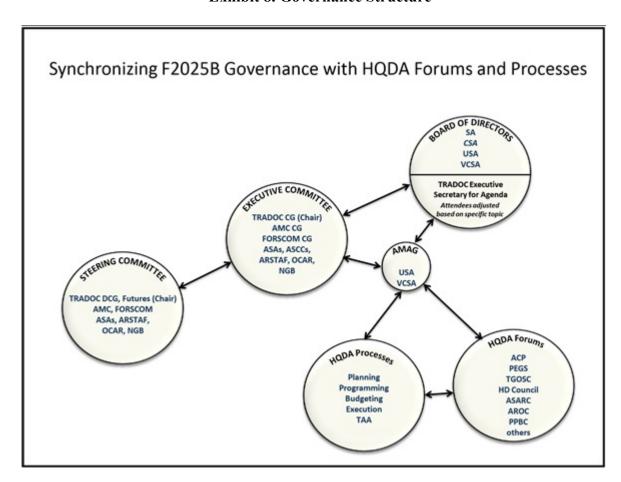
Determine Authorizations

Determine Authorizat

**Exhibit 7. Army Force Development Process (Source: HTAR)** 

## 2 Who are the Key HQDA Stakeholders and What are Their Statutory or Regulatory Roles as They Relate to the future force development?

HQDA (the Army Secretariat and Army Staff (ARSTAF)) plays a key role in the success of future force initiatives because of the Title 10 responsibilities of the Secretary of the Army (SecArmy). General Order 2012-01 "Assignment of Functions and Responsibilities within Headquarters Department of the Army", dated 11 June 2012, outlines the full responsibilities of all HQDA elements. The HQDA governance also underwent changes to incorporate a Future Force Governance structure that includes a Steering Committee, Executive Committee and Board of Directors. These governance bodies assist the Army leadership (SecArmy, Chief of Staff of the Army (CSA), Under Secretary of the Army (USA) and Vice Chief of Staff of the Army (VCSA)) in coordinating and executing future force initiatives and complement existing forums and governance bodies that are a part of HQDA management processes. The Army Management Action Group (AMAG) chaired by the USA and VCSA provides oversight.



**Exhibit 8. Governance Structure** 

Following are the primary responsibilities of both the key Secretariat and ARSTAF elements.

#### 2.1 Secretariat

- **2.1.1** Assistant Secretary of the Army (Manpower and Reserve Affairs) (ASA (M&RA)) As principal adviser to the SecArmy for manpower, human capital management, training, leader development, readiness and Reserve Affairs, the ASA (M&RA):
  - Sets the strategic direction for Army policies, plans and programs for personnel, force structure, manpower management, training, military and civilian personnel readiness.
  - Establishes strategic direction for aspects of the PPBE process within the ASA (M&RA)'s assigned functions and responsibilities, including training, leader development, readiness, force structure, manning and associated resource allocations and policies.
  - Co-chairs the Organizing, Manning and Training Program Evaluation Groups.
  - Supervises the development and implementation of Army human resource policies, plans and programs and exercises the human resource authorities of the SecArmy, including for strategic management of human capital, military and civilian, across all Army Components.
- **2.1.2** Assistant Secretary of the Army (Acquisition, Logistics and Technology) (ASA (ALT)) As principal adviser to the SecArmy on all matters relating to acquisition, logistics and technology, the ASA (ALT):
  - Serves as the Army Acquisition Executive, Senior Procurement Executive and Senior Official responsible for the management of acquisition of contract services, Science Adviser to the SecArmy and senior research and development official for HQDA.
  - Sets the strategic direction for and ensures that HQDA policies, plans and programs related to acquisition, logistics, technology, procurement, and the industrial base are synchronized.
  - Establishes the strategic direction for aspects of the PPBE process including acquisition, logistics, technology, procurement and associated resource allocation decisions and policies.
  - Co-chairs the Equipping and Sustaining Program Evaluation Groups.
  - Exercises sole authority for providing material solutions to equipment modernization requirements.
  - Develops and executes the Army's acquisition function and the acquisition management system, including Army acquisition programs and Army acquisition policy, and chairing the Army Systems Acquisition Review Council and Configuration Steering Board.
  - Supervises the research and development function for the Army and directs the Army Science Board.
- 2.1.3 Assistant Secretary of the Army (Financial Management and Comptroller) (ASA (F&MC)) As principal adviser to the SecArmy on financial management, the ASA (FM&C):
  - Exercises the comptroller function, including the financial management functions and operations, for HQDA through the Director, Army Budget Office (DAB) and ensures that

- headquarters financial management systems are in compliance with statutory and regulatory requirements.
- Manages the PPBE process and supporting groups and boards that assist in the process.
- Supervises and directs the development, submission, defense and execution of the Army budget, including resources for contingency operations and related appropriations; the associated automated systems that support PPBE; analytical reviews of the Army budget; and the development and coordination of cost and budget plans and reports.
- Supervises and directs the preparation of budget estimates for HQDA and otherwise carrying out statutory budget responsibilities.
- Liaises between HQDA and Congress for appropriations, except for Civil Works issues, and fulfills all necessary related functions.
- **2.1.4** Assistant Secretary of the Army (Installations, Energy and Environment) (ASA (IE&E)) As principal adviser to the SecArmy on matters related to Army installations, energy security, the Army's impact on the environment, safety and occupational health, the ASA (IE&E):
  - Provides strategic guidance and supervision for policies, plans and programs for facilities investments, military construction, energy security, operational energy, water security, contingency bases and environmental initiatives executed by the Army.
  - Establishes strategic direction for aspects of the PPBE process including facilities investment, military construction, installations, Army real estate, energy security, operational energy, and the environment.
  - Co-chairs the Installation Program Evaluation Group.
- **2.1.5** Chief Information Officer (CIO)/Deputy Chief of Staff, G-6 As principal advisor to the SecArmy and CSA on all information management, information technology, and communications issues and their impact on warfighting capabilities, including ensuring network support to current and future force capabilities, the CIO:
  - Advises on information and signal operations, force structure, equipping and employment of signal forces; assesses the effects on the warfighter of information management (IM)-related strategy, policies, plans, services and programs; and advocates for and monitors the implementation of IM requirements on behalf of the warfighter.
  - Develops and executes the Army network strategy and architecture and monitors implementation of the Army global enterprise network.
  - Formulates and defends resources necessary to provide command, control, communications, computers and information technology (IT) capabilities to the warfighter; translates IM, IT and information requirements for warfighters into dollars; and provides necessary technical/operational perspective.

#### 2.2 Army Staff (ARSTAF)

- **2.2.1 Deputy Chief of Staff, G-1 (DCS, G-1)** As principal military adviser to the ASA (M&RA) for manpower, human capital management, human resources and personnel readiness, the DCS, G-1:
  - Develops policies and concept plans that provide guidance for human resource support to the Total Army through integration and synchronization across the human resource life cycle for both the military and civilian workforce and executing, or supervising the execution of, related programs.
  - Co-chairs the Manning Program Evaluation Group.
  - Develops, defends, evaluates and directs the execution of personnel legislation, policy, programs and budgets.
  - Supervises the formulation and integration of officer accession and enlisted recruiting policy.
- **2.2.2 Deputy Chief of Staff, G-2 (DCS, G-2)** As principal military advisor to the SecArmy and CSA on Army intelligence activities, the DCS, G-2:
  - Develops intelligence policy on the training, readiness, force structure, manning and resources necessary to conduct intelligence activities and provide intelligence support to DOD.
  - Serves as the ARSTAF lead for intelligence, surveillance and reconnaissance integration issues, including plans, policies and architectures.
- **2.2.3 Deputy Chief of Staff, G-3/5/7 (DCS, G-3/5/7)** As principal military adviser to the SecArmy and CSA on DA operations, strategy, planning, prioritization of capabilities, training, leader development training and education policy, readiness, mobilization, and force management, the DCS, G-3/5/7:
  - Monitors and reports on current operations to the SecArmy and CSA.
  - Develops and maintains the Army Strategic Plan (ASP), Army Planning Guidance (APG) and the Army Campaign Plan (ACP) as part of The Army Plan (TAP).
  - Serves as Co-chair for the Organizing and Training Program Evaluation Groups
  - Supervises Army readiness reporting and reporting on the Army's readiness status for prioritization and resourcing decisions.
  - Develops and implements policies for managing, structuring, documenting and accounting for the Total Army and for related force management policies, processes and procedures.
  - Develops policies and strategies for Army learning, training, training development and military and civilian leader education and development programs and initiatives.
  - Validates, approves and prioritizes capabilities to ensure the applicability of the Total Army to the national strategy and ensures that current and future Army strategy, planning guidance, operations and policy are incorporated in force development requirements.

**2.2.4 Deputy Chief of Staff, G-4 (DCS, G-4)** As principal military adviser to the ASA (ALT) for logistics and principal ARSTAF adviser to the CSA on logistics, the DCS, G-4:

- Develops and executes Army strategy, policy, plans and programs for logistics and sustainment.
- Serves as Co-chair for the Sustaining and Installations Program Evaluation Groups.
- Collaborates on logistics operations in support of security cooperation and represents the Army on coalition sustainment standardization actions.
- Maintains current logistics operations, contingency plans and resource programs that support Army-wide logistics operations.
- Advises on and monitors the Army's materiel readiness to determine Army-wide readiness trends.
- Ensures that supportability requirements are incorporated into acquisition and fielding requirements for new systems.

**2.2.5 Deputy Chief of Staff, G-8 (DCS, G-8)** As principal military adviser to the ASA (FM&C) for program development and justification, and the principal ARSTAF adviser to the CSA on all material requirements, integration, science and technology initiatives and programming of Army and joint material capabilities, the DCS, G-8:

- Develops and defends the Army Program Objective Memorandum (POM) including managing the programming phase of PPBE to facilitate the development and defense of the Army POM and the Future Years Defense Program (FYDP), developing and maintaining the Army's authoritative resource position database and ensuring the coordination of the PPBE programming and budgeting phases and the effective transition to an Army budget estimate.
- Assesses and ensures the integration of Army capabilities across mission and functional areas.
- Integrates activities for and serves as Co-chair of the Equipping Program Evaluation Group (PEG).
- Serves as the focal point for prioritizing Army capabilities, programs and activities and serves as the JCIDS Army Gatekeeper.
- Develops the Army Program Guidance Memorandum (APGM), Section IV of TAP.
- Provides an independent assessment of the Army Program.
- Manages the Center for Army Analysis and other HQDA studies and provide analytic support to HQDA.
- Develops plans, in coordination with the ASA (ALT), for equipping the future Army through programming, materiel integration and studies.
- Coordinates Army input and participation in joint requirements matters considered by DoD bodies.
- Manages the Army's participation in the Quadrennial Defense Review.

- **2.2.6 Assistant Chief of Staff for Installation Management (ACSIM)** As principal military adviser to the ASA (IE&E) for installation management, military facilities investment requirements and strategy, installation environmental management and stewardship, and sustainability, the ACSIM:
  - Supports military facilities investment requirements and strategy, housing, installation environmental management and stewardship, privatization and energy security and sustainability issues.
  - Develops and executes Army strategy, policy, plans and programs; ensures the execution of policies, plans and programs consistent with law, regulation and policy by other DA officials and organizations; and reviews and assesses the execution of Army policies, plans and programs.
  - Supervises and coordinates the development, implementation and evaluation of policies, plans and strategies for military facilities' investment requirements, privatization, installation, environmental, water management and energy security and sustainability programs.
- **2.2.7** Chief, Army Reserve (CAR) As the principal adviser to the SecArmy and CSA on matters relating to the U.S. Army Reserve, the CAR:
  - Plans, justifies and executes the USAR personnel, operations and maintenance and construction budgets; serves as the director and functional manager for appropriations made for those budgets; and coordinates with the ASA (M&RA) to ensure consistency with DA policy and Total Army interests.
  - Participates with other HQDA elements in the formulation, development and coordination of DA programs, policies, principles, concepts and plans.
  - Prescribes training requirements, in accordance with approved Army programs and policies, and discipline for the USAR; allocating adequate funds for training; and ensuring units and members of the USAR are trained.
  - Facilitates and coordinates with other Principal Officials of HQDA, including the ASA (M&RA); DCS, G-l; and DCS, G-3/5/7 on the development of departmental policies and programs force.
- **2.3** Chief, National Guard Bureau (Chief, NGB) As the principal adviser to the SecArmy and CSA on matters relating to the National Guard and the Army National Guard (ARNG) of the United States, the Chief, NGB:
  - Is under the authority, direction, and control of the Secretary of Defense. The Secretary normally exercises authority, direction, and control through the Secretaries of the Army and the Air Force for matters pertaining to their responsibilities in law or DoD policy.
  - Implements DoD, Department of the Army, and Department of the Air Force guidance on the structure, strength authorizations, and other resources of the Army National Guard of the United States and the Air National Guard of the United States.
  - Is approval authority for Army National Guard stationing.
  - Issues the Troop Structure Program to the Adjutants General of the states.

- Reviews, monitors, and provides input to the requirements and authorizations development process.
- Recommends specific types of units to be activated, inactivated, or converted in the ARNG in accordance with policy from the ASA (M&RA).

# 3 What are the Primary Army Processes and Planning Documents used to Execute DOTMLPF-P Solutions Generated within the Army Warfighting Challenges Framework?

The Army Plan (TAP) is composed of five separate documents; each successively building upon the other while simultaneously serving to guide the Army's strategy and budget development.

#### 3.1 The Army Plan (TAP)

The Army Plan (TAP<sup>iv</sup>) serves as the critical linkage between National Security Strategy and the Army's plans and resources. Future capability requirements will not only influence the Army's strategy but also future resource requirements (see Exhibit 9). The specific sections of TAP are outlined below.



**Exhibit 9. Aligning Strategy, Capabilities and Resources** 

#### 3.1.1 The Army Plan Section I - The Army Vision (AV).

Recent revisions to the former four-part TAP<sup>v</sup> partitioned the Army Strategic Planning Guidance into two separate sections. The AV is primarily focused on joint guidance and will be published as

required May 2017 by the Office of the SecArmy and CSA. Since future concepts and capabilities are key ingredients of the AV, TRADOC must participate in developing this key strategic document. Inputs to the AV should be coordinated through DCS, G-3/5/7 (DAMO-ZT).

#### 3.1.2 The Army Plan Section II - Army Strategic Plan (ASP).

The Army Strategic Plan (ASP) articulates a strategy directing how the Army will fulfill Title 10 responsibilities and additional statutory requirements. The ASP re-emphasizes the Army's "ends" and defines and describes the strategic goals and objectives of senior leaders. The ASP provides a strategic assessment of the operational environment, explicitly articulates key assumptions in strategy formulation, and identifies key areas of risk. The ASP outlines the institutional strategy of the Army over a ten-year horizon, serving as a unifying document for all other Army strategic documents and plans (e.g., Army Modernization Strategy, Army Facility Strategy, etc.). The ASP directs planning and programming across multiple FYDPs, including Total Army Analysis (TAA), and guides changes to DOTMLPF-P. The ASP serves as the key linkage between strategy and budget and informs the Army's annual PPBE process.

TRADOC has the opportunity to participate in the ASP development during the four-month development cycle (December–March). The DCS, G-3/5/7 serves as the lead for the ASP, and coordinates with relevant HQDA Principal Officials, Army Commands (ACOMs), ASCCs, and DRUs. The ASP is published not later than 120 days following the release of the Defense Strategy Report as established in the 2017 NDAA and reviewed every two years. The primary inputs to the ASP will likely come from the Army Operating Concept and existing Future Force documents.

#### 3.1.3 The Army Plan Section III - Army Planning Guidance (APG).

The APG initiates the annual PPBE process by identifying and providing guidance for key planning issues that require resolution or additional guidance before the Program Objective Memorandum (POM) build is complete for use in section IV of TAP. The APG identifies each issue, provides a detailed description and applicable senior leader guidance, along with identifying a responsible body for adjudication of that issue (e.g., AMAG, PPBC, AROC, etc.). The APG time horizon addresses near, mid, and far term planning issues that apply to a specific budget year, later in the FYDP, or endure throughout.

The SecArmy and CSA use the APG to provide guidance to the Program Evaluation Groups (PEGS), Army Commands (ACOMs), and Direct Reporting Units (DRUs). HQDA G-3/5/7 serves as the APG proponent and works with the other Planning, Program, and Budget Committee (PPBC) co-chairs (DCS, G-8 (PAE) and ASA (FM&C) (Director, Army Budget Office)). The APG is published not later than July 4th, each year. Further updates and FRAGOs to the APG may be published as refinements are required. Coordinate inputs with DAMO-ZT/SS.

## 3.1.4 The Army Plan Section IV - Army Programming Guidance Memorandum (APGM).

The Army Program Guidance Memorandum (APGM) codifies decisions made throughout the planning process to resolve each of the issues identified in the APG. The APGM signals the end

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of the Army's planning phase and beginning of the Army's programming phase for the annual PPBE process and provides specific programming guidance that informs the POM build.

The APGM begins the programming phase for the PPBE process and is used to inform the POM build. Similar to section III of TAP, the PPBC co-chairs lead the effort with the Director, PA&E (DCS, G-8) serving as the proponent. The key event that drives this phase is the POM Off-Site that is held in early January. The APGM is published annually following this event, but NLT mid-January; and is currently in development for POM 19-23. G-8 PA&E proponent coordinates with other co-chairs/members of PPBC. TRADOC provides inputs to the APGM by participating in the APG development and through liaison with the other PPBC members.

#### 3.1.5 The Army Plan Section V - Army Campaign Plan (ACP).

The Army Campaign Plan (ACP) establishes and monitors annual priorities and initiatives from the SecArmy and CSA that require measurable end states or decisions in the year of execution, and have a time horizon of a single Fiscal Year. Assessments are chaired by SecArmy and CSA semi-annually (2 & 4QTR) with reviews co-chaired by USA and VCSA 90 days prior. The ACP is currently in development for ACP18.

#### 3.2 Army Fiscal Year 2017 Budget Objectives and Critical Programs.

Over the past several years, the Army has absorbed significant budgetary reductions in the midst of conducting operations overseas and rebalancing the force to the wider array of missions called for in the 2012 Defense Strategy Guidance. Overall, Research, Development and Acquisition (RDA) funding was reduced and the long-term effect will be additional stress on current fleets, reduced replacement of war-worn equipment, challenges sustaining the industrial base, and a widening gap in modernization of equipment.

The Army focuses on effectively using constrained resources for near-term requirements and tailoring long-term investments to provide the right capabilities for Soldiers in the future. This approach calls for carefully planned investment strategies across all Army equipment portfolios. The Army has established overarching equipment budget priorities and objectives to help guide investment strategies, as described below.

#### 3.2.1 Strategic Portfolio Analysis Review (SPAR)

Senior Leaders use products from multiple sources within Strategic Portfolio Analysis Reviews (SPAR) to make decisions and inform the POM. The SPAR process replaces both the Capability Portfolio Review (CPR) and Long Range Investment Analysis (LIRA). SPAR optimizes the organization, processes and workload in support of Army Force Development Systems (JCIDS/PPBE/DAS) and improves Army Senior Leader opportunities to influence outcomes. Improving output optimizes the product for the senior leaders while reducing the workload.

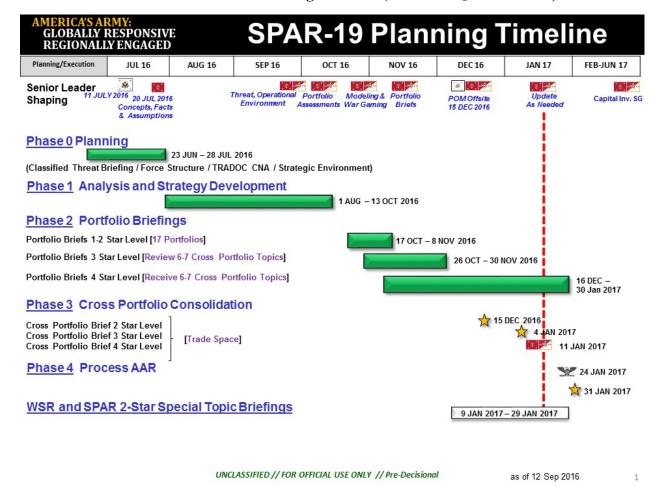


Exhibit 10. SPAR-19 Planning Timeline (Source. HQDA G8 FDR)

#### **Key Elements:**

- G-8 FD leads execution of SPAR.
- Portfolio presentations to the 2-star level, 3-star level, and CSA/VCSA level.
- One hour session for each portfolio
- Cross-portfolio required capabilities presented to Senior Leaders at the POM Offsite.
- One hour cross-portfolio presentation to senior leaders

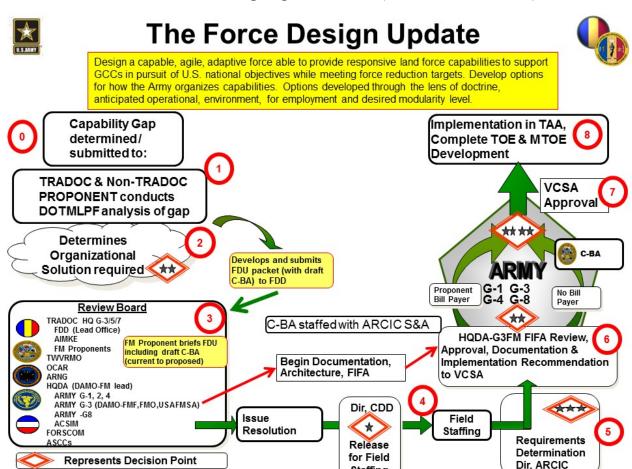
#### 3.3 Force Development and Management

#### 3.3.1 Force Design Update (FDU)

The FDU process (Exhibit 11) develops consensus within the Army on new organizations and changes to existing organizations. On a semiannual basis, the process addresses organizational solutions to desired capabilities and improvements based on proposed DOTMLPF-P solutions generated as part of the Army Warfighting Challenges framework.

FDU process Dec 2016; Mr. Cranford DSN 552-8674

**Exhibit 11. Force Design Update Process (source: FDD, ARCIC)** 



- Step 0: (Capability shortfall/gap) Field units, Army Service Component Commands (ASCC), Army Commands (ACOM), and many others identify requirement short falls affecting their organizations. These capability gaps get forwarded to the responsible COE or Non-TRADOC proponent.

Staffing

- Step 1: (DOTMLPF Analysis) COEs and Non-TRADOC proponents conduct a DOTMLPF analysis of the capability shortfall/gap to determine solutions. If proponent determines an organization solution is required to address a capability gap, it proceeds to the Organizational Solution Decision.
- Step 2: (Organizational Solution Decision) Commanders, COEs and Non-TRADOC proponents determine organizational design change is the best solution. TRADOC along with the Centers of Excellence (COEs) are the primary builders of FDUs that are sent to HQDA for approval and implementation decisions. HQDA conducts a Force Integration Functional Analysis (FIFA) to review force structure issues and the recommended changes. Submits FDU packet to ARCIC FDD via Transmittal Memo.

- Step 3: (Review Board) ARCIC FDD reviews the FDU packet for completeness and schedules the issue for presentation at a review board consisting of TRADOC, FORSCOM, HQDA, COEs, and Non-TRADOC proponents. The Review Board evaluates the FDU packet and raises any concerns with the proposal and makes a recommendation to accept or reject the packet as a FDU issue.
- Step 4 (Field Staffing): Once accepted as an FDU issue, FDD prepares the issue for Army-wide staffing. FDD forwards it to ARCIC for staffing release. Once released for field staffing, FDD posts the entire packet on its website along with the field staffing brief and notifies the field that the issue is released for field staffing. That list includes over 180 organizations around the world. HQDA begins its initial Force Integration Functional Area (FIFA) analysis and draft documentation during the field staffing phase.
- Step 5 (Requirements Determination): FDD works to resolve all non-concurs and comments received during field staffing and then prepares the issue for a decision brief by the Dir, ARCIC. FDD prepares a statement of non-concurrence for any unresolved non-concurs resulting from field staffing. FDD presents a requirements determination decision brief to the Dir, ARCIC that includes resource implications (personnel and equipment) and a recommendation on the issue. The Dir, ARCIC may determine new requirements for forwarding to HQDA for approval and implementation, ask for additional information, and/or reject the issue.
- Step 6 (HQDA analysis): FDD forwards issues determined as new requirements to HQDA G3/5/7 for approval as part of the next FDU. During the FIFA, the ARSTAF analyzes the force to assess affordability, supportability, and sustainability within the limits of personnel and budgetary constraints. The FIFA can result in one of three recommendations:
  - 1. HQDA can decide to implement the change and find resources
  - 2. or HQDA can return the FDU to the ARCIC for further analysis
  - 3. or prioritize the issue for resourcing in the next Total Army Analysis (TAA)

HQDA G3/5/7 conducts a formal FIFA analysis and prepares the issue for the Dir, G-37 FM's recommendation to the G3 and VCSA.

- Step 7 (Approval): The Dir, FM forwards the FDU through the G3 to the VCSA with a recommendation and implementation strategy. The VCSA can approve, provide additional guidance, and/or reject the FDU and return it to TRADOC.
- Step 8 (implementation): Once approved by the VCSA, HQDA G3/5/7 publishes Tables of Organization and Equipment (TO&E) and Modified Tables of Organizations and Equipment (MTOE) and resources through the Total Army Analysis (TAA) process.

While FDUs are submitted on a semi-annual basis, any changes that will impact the current TAA must be submitted during the Capability Demand Analysis Phase of the TAA cycle (discussed below) but not later than mid-October.

#### 3.4 Total Army Analysis (TAA)

The TAA is the means to transition force structure from the planning phase to the programming phase within the Army's PPBE process, assisting in determining, verifying and justifying Army capability demands, while assessing force capabilities. HQDA, G-37 FM manages the two-phased process (Capability Demand Analysis and Resourcing) that builds the Army's Program Objective Memorandum (POM) force within fiscal constraints. Timelines for TAA 19-23/20-24/21-25 are depicted in Exhibit 12 below. TRADOC influences this process through submissions of FDUs that provide solutions as part of Table of Organization and Equipment (TOE) and Modified Table of Organization and Equipment (MTOE) updates and modeling input (Rules of Allocation, Planning Data, etc.) to support the Capability Demand Analysis phase. The approved updates to the Army's force structure are documented in the annual Command Plan process.

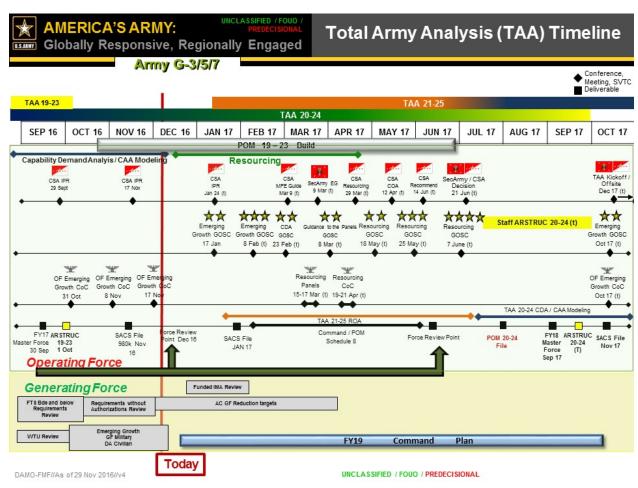


Exhibit 12. Total Army Analysis End to End Process (source: DAMO-FMF)

The two-phased process consists of numerous working sessions, CoCs, and GOSCs that culminate with IPRs to the SecArmy and CSA and a briefing to the Army Management Action Group. TRADOC can best influence the process during the Capabilities Demand Analysis phase by ensuring that the force is doctrinally employed (Rules of Allocation, Planning Data) and that all

FDUs are submitted in priority order well in advance of the October FDU submission deadline so the FDU will have had the opportunity to complete the FIFA review.

#### 3.5 Army Training Management Process

#### 3.5.1 Training General Officer Steering Committee (TGOSC)

The HQDA DCS, G-3/5/7 manages Army training primarily through the Training General Officer Steering Committee (TGOSC). The TGOSC consists of quarterly meetings that enable the G-37 TR Directorate to develop strategic training documents and incorporate emerging training requirements into the POM process. Exhibit 13 depicts the TGOSC battle rhythm that includes two live and two virtual sessions. The general planning window for the Spring TGOSC cycle is the period covered by the upcoming funding letter and budget submission under the PPBE.

**Exhibit 13. Training GOSC Battle Rhythm (source. DAMO-TR)** 

| Training General Officer Steering Committee (TGOSC) |  |   |  |   |  |
|---|--|---|--|---|--|
| METHOD  | LIVE   | VIRTUAL   | LIVE   | VIRTUAL   |  |
|   | TGOSC 1 (Fall)   | TGOSC 2 (Winter)  | TGOSC 3 (Spring)                                       | TGOSC 4 (Summer)  |  |
|   | T1: Provide comprehensive guidance to the TT PEG   | T: Provide the adjusted POM Plan (i.e. reflect POM Offsite guidance)  |  | T1: Assess Next FY<br>Budget for balance and<br>risk  |  |
|   | P1: To shape the POM build to maximize training balance and readiness T2: Incorporate input from key stakeholders P2: To | <u>P:</u> Review & Approve<br>PEG balance and risk                    | prioritize MYR UFRs  T2: Shape new initiatives for the | P1: Gain understanding of immediate risk and resource challenges  T2: Assess upcoming BES (1stYear of       |  |
|   | provide stakeholders<br>opportunity to prioritize<br>their requirements  |   | POM)   | preceding POM)  P2: Gain understanding of upcoming risk and resource challenges                             |  |
|   |  |   |  | T3: Confirm New Initiatives  P3: For inclusion in   |  |
| Inputs  | SRTRA, NSTD, SPAR,<br>SMDR, Execution<br>Assessment, By Exception<br>Directed Requirements,<br>ATLDC Task Status         | PEG Guidance<br>Adjustment, CNA<br>Concerns, APLDF<br>Emerging Issues | Policies for future DPs, TGM, TT PEG Out-              | TTPEG guidance  Next FY Review, BES  Overview, APLDF  Resource Inputs, New Initiative Decision  Briefs, AOC |  |

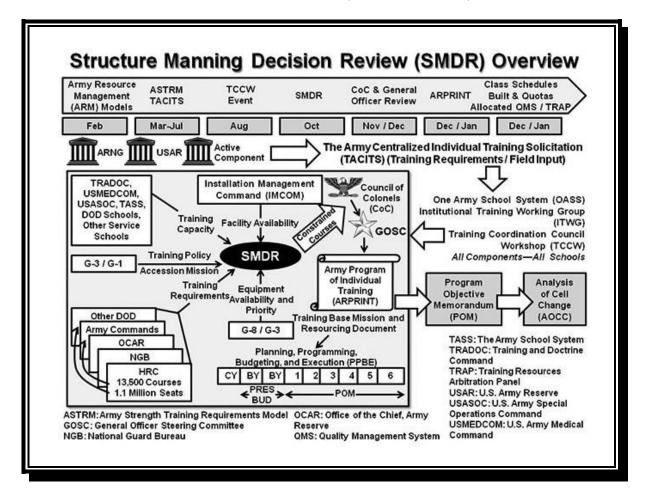
|             |   |  |              | Review, COP<br>Assessment, ATLDC<br>Task Review  |
|-------------|---|--|--------------|--|
| Output      | Balanced TT PEG<br>Assessment &<br>Prioritization, CTC<br>Huddle Agenda | Adjusted POM Plan<br>(Balance/ Preview the<br>CNAs), TGM Shaping<br>Guidance |              | Decision on New<br>Initiatives/Policy<br>Changes |
| Planning    | APG, APGM   | ACP  | TGM          | ASP  |
| Programming | X (Build)   | X (Adjust)   | X (Lock)     | X (Assess)                                       |
| Budgeting   |   |  |              | X (Adjust)                                       |
| Execution   | X (Assess)  |  | X (Mid Year) | X (Assess)                                       |

The general planning window for the Fall TGOSC cycle is the period covered by the upcoming POM build under the PPBE.<sup>vi</sup> Colonel/GS-15 level meetings also occur throughout the year hosted by Division Chiefs responsible for various training programs.

The TGOSC is supported by several Councils of Colonels (COC) and groups including the Institutional Training/Distributed Learning COC, Home Station/Deployed Training COC, Combat Training Centers COC, the Training Support Working Group (TSWG), Joint, interagency, intergovernmental, and the multinational (JIIM) Training WG. The TGOSC is the optimal means to influence and shape training resource decisions, strategy and policy. TRADOC G3/5/7 and the Combined Arms Center maintain a daily working relationship with G-3/5/7 (DAMO-TRZ) to synchronize efforts.

#### 3.5.2 Structure and Manning Decision Review (SMDR)

Exhibit 14. SMDR Process (source: AR 350-1)



The Army G-1 (DAPE-MPT) and Army G-3/5/7 (DAMO-TRI) co-chair the annual SMDR (Exhibit 3) that validates Army training requirements and incorporates the requirements into an affordable, acceptable, and executable training program. The SMDR occurs annually during September/October. Training requirements are initially established for the third POM year, validated for the second POM year (the primary focus of the SMDR), and fine-tuned for the first POM year.

The outcome of the SMDR results in publishing the Army Program for Individual Training (ARPRINT) that is then used as an input to the POM process via the TT PEG. TRADOC Centers of Excellence and other functional trainers are active participants in the SMDR. Any Future Force solutions should be incorporated into training requirements during the summer reviews in preparation for the actual SMDR that starts in the September/October timeframe.

#### 3.5.3 Training Resources Arbitration Panel (TRAP).

The Training Resources Arbitration Panel (TRAP) addresses near-term resource requirements in the year of execution. This is important since any proposed "quick win" solutions that might affect individual training requirements may be addressed in the TRAP. The TRAP manages and implements budget and execution year training program adjustments to those programs developed during the SMDR process, and identifies and resources the associated personnel, equipment, facility and funding. The results of the TRAP directly affect manning and distribution of the forces, MOS readiness, and end strength levels through the availability of the correct quantity of training in the correct MOS/AOC for specific agencies or commands. TRADOC and other training ACOMs actively participate in the TRAP process. ARCIC can stay abreast of the inputs by coordinating with TRADOC G-7 and DCS, G-3/5/7 (DAMO-TRI).

#### 3.6 Overarching Process Schedule

The overarching schedule (Exhibit 15) depicts the major processes identified in this pamphlet. The slide complements the multi-year Future Force Synchronization calendar.

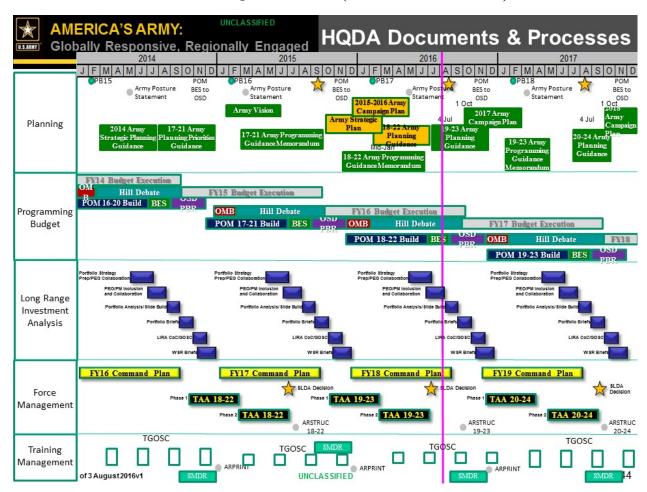


Exhibit 15. HQDA Processes (Source: G-3/5/7 AFMS)

#### 4 HQDA Forums to Shape-Inform-Influence Outcomes

The following forums are key enablers and go beyond the activities that occur during the Army Campaign Plan Council of Colonels, SE#5 F2025B OPT, and the F20025B Working Group. The forums are groups into three categories: Planning and Programming; Materiel Related; and Requirements Related.

**Exhibit 16. Planning and Programming Forums** 

| Forum  | Purpose   | Chair(s)                                     | Why?   | Frequency   |
|--|---|--|--|---|
| Budget Requirements<br>& Programs CoC /<br>BRP 2-Star / BRP 3-<br>Star | Adjudicate near term resourcing requirements  | G-8 PAE,<br>ASA (FM&C)<br>DAB<br>DCS G-3/5/7 | Near-term and quick win requirements will be resourced in this forum   | Weekly  |
| Planning Program<br>Budget Committee<br>(PPBC)                         | Execution year issues   | G-8 PAE<br>ASA (FM&C)<br>DAB<br>DCS G-3/5/7  | Near-term and quick win requirements will be resourced in this forum   | As required                                       |
| SPAR (Strategic<br>Portfolio Analysis<br>Review)                       | HQDA Level<br>revalidation of<br>portfolio decisions to<br>ensure programs are<br>properly programmed<br>and budgeted | G-8 FD                                       | Provides actionable recommendations to the SecArmy to make decisions that establish the current Army FY POM priorities | HQDA-led periodic reviews starting in the Spring. |
| Manning (MM) PEG   | Adjudicate POM related issues for final decision  | ASA (M&RA)<br>DCS G-1                        | Establishes MM PEG priorities and POM resourcing decisions   | Periodic during POM<br>Build process              |
| Training (TT PEG)  | Adjudicate POM related issues for final decision  | ASA (M&RA)<br>DCS G-3/5/7                    | Establishes TT PEG priorities and POM resourcing decisions   | Periodic during POM<br>Build process              |
| Organizing (OO PEG)  | Adjudicate POM related issues for final decision  | ASA (M&RA)<br>DCS G-3/5/7                    | Establishes OO PEG<br>priorities and POM<br>resourcing decisions   | Periodic during POM<br>Build process              |
| Equipping (EE) PEG   | Adjudicate POM related issues for final decision  | ASA (ALT)<br>DCS G-8                         | Establishes EE<br>priorities and POM<br>resourcing decisions   | Periodic during POM<br>Build process              |
| Installations (II)<br>PEG  | Adjudicate POM related issues for final decision  | ASA (IE&E)<br>ACSIM                          | Establishes II PEG and priorities and POM resourcing decisions   | Periodic during POM<br>Build process              |

**Exhibit 17. Materiel Related Forums** 

| Forum   | Purpose   | Chair (s)  | Why?  | Frequency  |
|---|---|--|---|--|
| SPAR  | Long range<br>development and<br>acquisition reviews  | ASA (ALT)<br>DCS G-8                                   | Integrates POM related<br>decisions from the EE,<br>SS, TT and II Program<br>Evaluation Groups  | Periodic March –<br>January  |
| Army Systems Acquisition Review Council (ASARC)ix                         | Review key programs<br>during each formal<br>milestone decision   | ASA (ALT)  | Reviews key Army<br>Acquisition Category<br>programs when the Major<br>Decision Authority<br>(MDA) is the DAE, DOD<br>CIO or AAE        | Convened at formal milestones to determine a program's readiness to enter the next phase in the materiel acquisition cycle       |
| Army Science and<br>Technology (S&T)<br>Working<br>Group                  | Reviews Science and<br>Technology projects on an<br>annual basis  | Deputy ASA<br>(Research and<br>Technology)<br>DCS G-8  | Future S&T investments are discussed in this WG.  | As determined by<br>Chairs   |
| Army Resources<br>Requirements<br>Board (AR2B)<br>CoC/AR2B                | Near Term equipment resourcing issues   | G-8 PAE<br>ASA (FM&C)<br>DAB<br>DCS G-3/5/7            | Focuses on quick-win equipping solutions that support contingency operations that could become enduring requirements                    | Bi-weekly  |
| Configuration<br>Steering Board<br>(CSB) <sup>x</sup>                     | Review of changes to all<br>ACAT 1 or 1A acquisition<br>programs and also<br>programs in Full-Rate<br>Production  | ASA (ALT)<br>Army<br>Acquisition<br>Executive<br>(AAE) | Reviews potential significant deviations from the approved acquisition program baseline (APB) cost, schedule, or performance parameters | - De-scoping CSB<br>meeting held<br>annually<br>-Trigger Event CSB<br>held within 90 days<br>of notification to<br>CSB Secretary |
| Army<br>overarching<br>integrated product<br>team<br>(OIPT) <sup>xi</sup> | - Determine issues to be resolved at a lower level forum (for example, a Working-Level Integrated Product Team (WIPT)) Recommend a "paper" ASARC, issuing an Acquisition Decision Memorandum (ADM) without convening a formal ASARC | ASA (ALT)<br>CIO/G-6                                   | Determines which are<br>critical issues that must be<br>resolved at the CSB or<br>ASARC levels  | Prior to a CSB or<br>ASARC   |

**Exhibit 18. Requirements Related Forums** 

| Forum   | Purpose  | Chair (s)  | Why?  | Frequency                 |
|---|--|--|---|---------------------------|
| Army Requirements Oversight Council (AROC) and AROC Process Review Board (APRB) | Aligns Army<br>requirements to<br>JCIDS  | VCSA<br>DCS G-3/5/7<br>Dir, ARCIC                        | AROC validates all Army and<br>Joint requirements that enter the<br>JCIDS process. APRB serves as<br>intermediate review board that<br>adjudicates comments | As required               |
| Total Army Analysis<br>Council of Colonels (TAA<br>COC) / TAA GOSC              | Force Management programming   | DCS G-3/5/7 (DAMO-FM)                                    | Determines the Army's POM Force   | Ongoing during each phase |
| Organizational<br>Requirements Document<br>Board                                | Documentation of<br>Army training,<br>personnel and<br>equipment<br>requirements | DCS G-3/5/7 (DAMO-FM)<br>DCS G-8 (DAPR-FDP)              | Board approves resources for<br>training, personnel, and<br>equipment requirements that are<br>included in Basis of Issue Plans<br>(BOIP)                   | As required               |
| Training GOSC (CoC and GOSC)  | Addresses training issues related to strategy, policy and resourcing             | ASA (M&RA)<br>DCS G-3/5/7 (DAMO-<br>TR)                  | Serves as the main process that determines training resourced requirements  | Quarterly                 |
| Structure Manning<br>Decision Review (SMDR)<br>CoC / GOSC                       | Develops Individual<br>Training<br>Requirements                                  | DCS G-3/5/7 (DAMO-<br>TR)<br>ASA (M&RA)<br>DCS G-1       | Results in the Army Individual<br>Training Program (ARPRINT)<br>that provides resources to COEs<br>and functional training programs                         | Oct - Dec                 |
| Human Dimension<br>Council  | Human Dimension<br>and Leader<br>Development<br>Initiatives                      | ASA (M&RA) TRADOC DCG- Futures TRADOC DCG- Combined Arms | One centralized forum that addresses HD and LD initiatives and potential quick wins   | Quarterly                 |

#### 5 TYING IT ALL TOGETHER - CONCLUSION AND RECOMMENDATIONS

- Recommend that the future force planners liaise with each of the key staff sections beyond
  routine interactions that occur as part of the Army Campaign Plan Council of Colonels.
  Planners should consider meeting face to face with each of the staff sections and request a full
  introductory briefing similar to those given to newly assigned action officers. TRADOC G-9
  staff can help facilitate such interactions.
- Recommend key action officers attend the "How the Army Runs" (HTAR) course presented by the Army Force Management School at Fort Belvoir, VA. HTAR teaches the roles, missions, and functions of the seven interdependent and continuous processes within the Army Force Management Model (e.g., strategy, joint capabilities integration and development system, defense acquisition system, structure, authorizations, personnel, and equipment), and the nine Force Integration Functional Areas (e.g., structuring, manning, equipping, training, sustaining, funding, deploying, stationing, and readiness), and the requirements and acquisition processes.
- Recommend planners and action officers participate in post POM and TAA reviews with the Director, PAE and the Force Management Directorate division chiefs and staff officers to help understand what happened during the two processes to determine if supported initiatives were resourced in concert with the intent and if not, why.

#### REFERENCES

#### **AR 5-22**

The Army Force Modernization Proponent System

#### AR 70-1

**Army Acquisition Policy** 

#### AR 71-9

Warfighting Capabilities Determination

#### AR 71-32

Force Development and Documentation-Consolidated Policies

#### AR 350-1

Army Training and Leader Development

#### **How the Army Runs (HTAR)**

Published by the US Army War College

#### General Order 2012-01

Assignment of Functions and Responsibilities within Headquarters, Department of the Army

#### **End Notes**

- <sup>1</sup> AR 5-22 provides a table of Force Modernization Proponents that includes Secretariat, ARSTAF, TRADOC Centers of Excellence, and Army Branch Schools that are responsible for DOTLMPF future capabilities development
- <sup>ii</sup> DCS G-3/5/7 Memorandum, Subject: Capability Portfolio Review (CPR) 2015 Implementation Guidance, 27 January 2015
- iii 2014 Army Equipment Modernization Plan
- <sup>iv</sup> Secretary of the Army and Chief of Staff of the Army Memorandum, Subject: Revisions to The Army Plan, 16 October 2014
- v IBID
- vi See AR 350-1. Section IV, para 1-5, :The Training Management Process"
- vii Army Regulation 350-1, "Army Training and Leader Development"
- viii DCS G-3/5/7 Memorandum, Subject: Capability Portfolio Review (CPR) 2015 Implementation Guidance, 27 January 2015
- ix See AR 70-1, para 8-1. "Army Unique Programs"
- <sup>x</sup> See AR 70-1, para 8-2. "Army Configuration Steering Board" <sup>xi</sup> See AR 70-1, para 8-1.c "Army Unique Programs"

#### **ACRONYMS**

AAE Army Acquisition Executive

AAR After Action Review
ABO Army Budget Office
ACAT Acquisition Category
ACB AROC Capability Board

ACOM Army Command ACP Army Campaign Plan

ACSIM Assistant Chief of Staff for Installation Management

ADM Acquisition Decision Memorandum

AFC Army Functional Concept

AFMPS Army Force Modernization Proponent System

ALT Acquisition, Logistics and Technology AMAG Army Management Action Group

AMC Army Material Command
AoA Analysis of Alternatives
APB Acquisition Program Baseline
APG Army Planning Guidance

APGM Army Programming Guidance Memorandum
APLDF Army Profession and Leader Development Forum

APPG Army Planning Priorities Guidance APRB AROC Process Review Board ARB Acquisition Review Board

AR2B Army Resources Requirements Board ARCIC Army Capabilities and Integration Center

ARM Army Resource Management

ARNG Army National Guard

AROC Army Requirements Oversight Council ARPRINT Army Program for Individual Training

ARSTAF Army Staff

ASA Assistant Secretary of the Army

ASARC Army System Acquisition Review Council
ASCC Army Service Component Command

ASP Army Strategic Plan

ASPG Army Strategic Planning Guidance ASTRM Army Strength Requirements Model

ATLDC Army Training and Leader Development Conference

AV Army Vision

BES Budget Estimate Submission

BOIP Basis of Issue Plans

BRP Budget Requirements & Programs

CAR Chief, Army Reserve

CDD Capabilities Development Document

CDR Critical Design Review CG Commanding General

CIO Chief Information Officer Chief, NGB Chief, National Guard Bureau

COC Council of Colonels COE Center of Excellence

COP Common Operating Picture

CMD Command

CNA Capabilities Needs Analysis

CPD Capabilities Production Document

Capability Portfolio Review **CPR** Chief of Staff of the Army **CSA** Configuration Steering Board **CSB Combat Training Center** CTC Department of the Army DA Director, Army Budget Office DAB Defense Acquisition Executive DAE Director, Army National Guard **DARNG** 

DAS Defense Acquisition management System

DCG Deputy Commanding General

DCS Deputy Chief of Staff
DoD Department of Defense

DOTMLPF-P Doctrine, Organizations, Training, Materiel, Leadership and Education,

Personnel, Facilities, and Policy

DP Decision Point

DRU Direct Reporting Unit
FAA Functional Area Analysis
FCB Functional Capabilities Board

FDU Force Design Update

FIFA Force Integration Functional Analysis FM&C Financial Management and Comptroller

FNA Functional Needs Analysis FOC Full Operational Capability

FORSCOM Forces Command FRAGO Fragmentary order FRP Full Rate of Production

FSA Functional Solutions Analysis

FY Fiscal Year

FYDP Future Years Defense Program

GO General Officer

GOSC General Officer Steering Committee
HQDA Headquarters Department of the Army

HTAR How the Army Runs manual - published by Army War College

ICD Initial Capabilities Document

IE&E Installations, Energy and Environment

IM Information Management IOC Initial Operational Capability

IOT&E Initial Operational Test & Evaluation

IPR In-Process ReviewIT Information TechnologyJCB Joint Capabilities Board

JCIDS Joint Capabilities Integration and Development System

JROC Joint Requirements Oversight Council

JSD Joint Staffing Designator

LIRA Long Range Investment Analysis
LRIP Low Rate Initial Production
M&RA Manpower and Reserve Affairs
MDA Major Decision Authority
MDD Material Development Decision

MTOE Modified Table of Organization and Equipment

MYR Mid-Year Review NGB National Guard Bureau

NSTD Non-Standard Training Device
OCAR Office of the Chief, Army Reserve
OIPT Overarching Integrated Product Team

OMS Operational Mode Summary

ORDB Operational Requirements Documents Board

OSD Office of the Secretary of Defense
OTSG Office of the Surgeon General
PAE Program Analysis and Evaluation
PBAT Program/Budget Action Team
PDR Preliminary Design Review
PEG Program Evaluation Group

POM Program Objective Memorandum

PPBC Planning, Programming, Budget Committee

PPBE Planning, Programming, Budgeting and Execution

QDR Quadrennial Defense Review QMS Quality Management System RSO Requirements Staff Officer S&T Science and Technology

SA/CSA Secretary of the Army/Chief of Staff of the Army

SECARMY Secretary of the Army SES Senior Executive Service

SMDR Structure Manning Decision Review SPAR Strategic Portfolio Analysis Review

TAA Total Army Analysis
TAP The Army Plan

TASS The Army School System

TAV The Army Vision

TCCW Training Coordination Council Workshop

TGM Technical Guidance Memorandum

TGOSC Training General Officer Steering Committee

TOA Total Obligation Authority

#### Linking Concept and Capabilities to HQDA-Managed Decision Processes TRADOC G-9

TOE Table of Organization and Equipment TRADOC Training and Doctrine Command TRAP Training Resources Arbitration Panel

TRL Technology Readiness Level

TTPEG Training Program Evaluation Group

UFR Unfunded Requirement
USA Under Secretary of the Army

USAR US Army Reserve

USASOC US Army Special Operations Command

USMEDCOM US Army Medical Command VCSA Vice Chief of Staff of the Army

WG Working Group

WSR Weapon System Review